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SATURDAY, DECEMBER 31, 1910.

The Conservative Referendum.

In this country the idea of the initiative and referendum is comparatively new, and in those Western States where it has been adopted as an instrument allowing the popular will, not only to be expressed, but to be placed in force, the tendency at present is to use it more largely, perhaps, than need requires. Part of this tendency, of course, may be attributed to the desire of the people to test the novelty of this new power which has been put back into their hands, where it rightfully belongs.

One of the first countries to make use of the initiative and referendum was the little republic of Switzerland, which still remains, for us, the best example of the practical workings of the system. There the initiative has not been allowed to become a vehicle for special legislation on every and all occasions, and the referendum is used only as a means of securing popular opinion on matters of national importance. Since the initiative and referendum was established in Switzerland in 1875, the referendum has been invoked only thirty times, though in that period of sixty-two years hundreds of bills have been passed by the Swiss assembly. Of the thirty cases referred back to the people, the new law proposed was adopted by both a majority of the cantons and a majority of the electors. In nineteen other cases the proposed law was rejected.

The matters referred back were ones of vital interest to the people. Among them was the proposition of the state purchase of railways, which was at first rejected by the people, but later, referred to the people, was adopted. Among the bills referred and accepted was the principle of compulsory universal insurance against sickness, the establishment of a Federal bank, the unification of the cantonal laws into federal criminal and civil codes, the control of the alcohol monopoly by the federal authorities, and the prohibition of the sale of absinthe.

It is plainly understood in Switzerland that the initiative and referendum are not political weapons, to be lightly used. Only in the case of a general and pressing demand are these powers invoked, and then with such moderation as to make it clear that the people do not want them. In any way, to supplant or override representative government. In Switzerland there are about 600,000 voters. No law under the initiative can be proposed with less than 50,000 votes, and for a referendum there must be a popular demand represented by not less than 30,000 voters.

So it will be seen that this system of arriving at the popular will in matters of legislation is, in the country where it has been longest practiced, used carefully and, through experience, skillfully; and those Western States that have already secured it, as well as those who hope to embody it in their legislative programmes for the future, will do well to study the example of Switzerland in this regard.

Watch him! Old Father Time is coming strong on another lap of life's race soon to be finished.

Our Youngest Department.

Our youngest governmental department is not so young but that its latest report, just issued, is its eighth; a report that should be more interesting to the people than such reports usually are, because it indicates the varied work that has to be done under the Department of Commerce and Labor. It is, of course, under this department that a bureau has just completed counting the people of the United States, and is at present engaged, night and day, in sorting us all out into our various occupations, incomes, colors of hair, and what not, so that we may know all there is to be known about ourselves. It is this department that takes charge of the immigrant as soon as he lands on these shores, and through its Bureau of Immigration and Naturalization—whose work is being largely extended year by year—it seeks to place the incoming workman where his labor will be of the greatest value to the community and to himself. No governmental department has such varied interests. It has to concern itself about the great fisheries of the country; chart the coasts, illuminate the harbors, and buoy the reefs and shoals; keep steamers from overcrowding; try to prevent strikes; aim to bring together producers and consumers; keep a wary eye on the doings of corporations, and hold in charge the standard instruments of weight and measure which regulate the selling of peanuts by the peck no less certainly than the weight of the steel that goes into a bridge.

Under the administration of the present Secretary of Commerce and Labor, the Hon. Charles Nagel, the department has

In the past year, added another industry to its list. It has embarked in the seal-skin trade. Up to last year the Alaska seal hunting was leased to private parties, and the lease having expired, the government took charge of it, in accordance with an act of Congress, owing largely to the fact that the seal herd seemed to be in danger of extinction. After experts under the direction of the department had been consulted, it was deemed expedient to kill off a large number of male seals, as these were greatly in excess of the cows, and in fighting among themselves they managed to kill great numbers of the young seals. Thirteen thousand bulls were slain, to the advantage of the herd, which in future will have more ample protection, and the sealskins placed on the London market are expected to bring in no less than \$50,000. As Congress appropriated only \$150,000 for the work of bettering the Alaska seal herd, it can be seen that this one bureau alone of the Department of Commerce and Labor is returning a neat profit to the government. Last year, under the private lease system, the government received only \$150,000 from the Alaska seal herd.

This eighth annual report of the Department of Commerce and Labor is an attractive document, and one that gives those who read it a finely intelligent idea of the many branches of endeavor in which Uncle Sam watches out, with careful avuncular eye, over the interests of his nephews and nieces.

A New Jersey woman's club wants Gov. Wilson to get a law enacted making all married men wear a ring on their thumbs. If it is passed, the gay dogs will keep their thumbs in their pockets.

The Invention of Federal Powers.

The doctrine of New Nationalism, first promulgated by Col. Roosevelt at Osawatimie, may be dead as a political shibboleth, but it is evident that it is still rather alive as a topic for argument and controversy.

Col. Roosevelt, in his famous speech, held that there was little or no difference between the powers of the Federal government and those of the States; that if there appeared to be any such difference, it was simply because we had failed to interpret the Constitution properly. If there was any need for governmental action anywhere of which advantage had not been taken by the States, then it was clearly the duty, according to Mr. Roosevelt, for the President, or, at least, some one in Washington, to take up the work.

In discussions on this subject in the Outlook, Dr. Lyman Abbott, Col. Roosevelt's chief, seems inclined to agree in all essentials with his contributing editor, and to hold that because the Constitution had not expressly stated that certain governmental powers were conferred on the Chief Executive, it must not be taken that the Constitution meant to deny the exercise of those governmental powers.

Opposed to this point of view is President H. P. Judson, of Chicago University, who, in a letter to the Outlook, admits that under certain conditions it might be desirable for the Chief Executive to do certain things that are not specifically authorized by any construction of the Constitution. But he is very careful to distinguish between what is legal and what is desirable. He sees many points on which Congress might be helpful to the government as a whole, but as they may not legally be done, it is best that they be left undone. Opposed to this view, Dr. Lyman Abbott declares that the Constitution of the United States is a living and growing instrument. Adopted for the governance of thirty millions of people, some of its provisions and clauses are not adapted to the uses of ninety million people, and the sum of a rather long argument which he presents is that if the Constitution does not contain inherently the powers which the full-bodied country needs, it is the business and duty of the Supreme Court, in some mysterious way, to clothe the Constitution with the necessary powers.

And opposed to both these views, we have the sane expression of that "scholar in politics," Gov.-elect Woodrow Wilson, of New Jersey, who at the conference of governors discussed the New Nationalism, and insisted that while it was right for the Federal government to exercise the fullest power in Federal concerns, such power should never be allowed to override or dominate purely local conditions. He summed up the danger of the whole project of New Nationalism when he declared that he did not believe in the "invention of Federal powers." Said he:

"We have no foolish or pedantic jealousy of Federal power. We believe in the exercise of the Federal powers to the utmost extent wherever it is necessary that they should be brought into action for the common benefit. But we do not believe the invention of Federal powers either necessary or desirable."

In common parlance, this is saying that we—the American people—are quick to see that, extending the use of Federal powers an inch, the Federal powers themselves may soon take an ell. With a wise, farseeing, capable, and honest Chief Executive, the stretching of the Federal powers to cover some wrong, or to bring about some good, might be of great benefit to the country, but all the time we are sane enough to recognize that it is dangerous to the liberties of the people to go outside the law.

The States must be sovereign and supreme, under constitutional limitations, within their own borders; and no political fetch, or promulgation of new faith, must be allowed to imperil the liberties of all the people.

The medical journals report with wonder the case of a man who is living with half his skull gone. Still, we have seen politicians completely lose their heads and still exist.

That Mr. Robn, of New York, seems to have been a bird of a bank buster.

We hardly know whether it was a compliment or not that the Smithsonian Institution intended by giving the name of the colonel to a short-clawed shrew. We might be able to tell better if we knew exactly what a s. c. s. is.

The only objection we have to seeing more Congressmen in Washington so as

to give our increased population representation is that it is likely to increase the size of the Congressional Record.

The latest things in P. A. Y. E. street cars is a slot machine that makes change. All they need now is an invention to give every one a seat.

The fact that it cost Mayor Gaynor about \$30,000 to be shot at by a would-be assassin also recalls the fact that said shooter is still untied.

Medicine Hat wants its name changed. If it succeeded, it won't get half as much free advertising hereafter.

And may it not be that the very fact that we are unprepared for war helps us to keep out of trouble?

The scientists say now that the average human being is worth about \$6,000. We never knew before how far below the average we are.

We hope that all camera fiends have taken notice of what happened to those British officers who used their kodaks in Germany.

An Atlantic City woman kissed a policeman who restored a diamond ring she had lost. And we thought the police were not allowed to receive gratuities!

When a frenzied New York financier can't even break into a lunatic asylum it must be the wrong sort of frenzy.

A man who chucked a lion under the chin in San Francisco lost three fingers. Admiral Sims, who tried to put one, also got into trouble.

The Nashville Banner says that a man who bets on horse races ought to be punished. He is, if he keeps it up long enough.

Poor Augustine Birrell, chief secretary for Ireland! No sooner did he get out of the way of the suffragettes than he had his pocket picked.

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POLITICAL CHAT.

From the Columbia State.
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HUMAN NATURE IN WASHINGTON

By FRED C. KELLY.

Senator Lodge sat in the lobby of the New Willard last morning in a lounging position, with his legs crossed and a cigar in his mouth puffing away unconcernedly like a man who had been loafing around hotel lobbies all his life. Now there's nothing remarkable about that if it had been anybody but the scholarly Henry Cabot Lodge, who is seen a highbrow that hanging around public places such as hotel lobbies has long been out of his line. Strong men who have been in Washington for years and years stood and looked at the figure of the Massachusetts Senator in amazement and declared that they'll be prepared now to see him smoking a corn-cob pipe and having his neck shaved all the way around in the back.

To Senator Hughes, of Colorado, half the fun of being a United States Senator lies in having occasion to ride back and forth in the subway automobiles between the Senate office building and the Capitol. If he had the time, Senator Hughes would probably stay in one of the machines by the hour, and just ride and ride and ride, having more fun than a dog at a fashion show. As it is, he frequently makes two or three round trips before he gets out, and he usually takes the elevator at the farthest end of the office building, in order to get the longest ride possible. When he was a youngster he was crazy about riding on merry-go-rounds at county fairs and such places, and the subway autos offer him about the most fun of that sort that he's had since.

Senator Overman, of North Carolina, is another of the Senators most enthusiastic over subway joy riding in the machines that the government so kindly provides. The thing that sets these Senators is the chance of riding in the subway. Senator Bailey can be for refusing to ride in the autos.

When Representative James A. Tawney, of Minnesota, retires at the close of the present session, Sen. E. Payne, of New York, will no longer have to divide the honor of wearing the largest sized hat in Congress.

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SOCIAL GOSSIP OF FOREIGN CAPITALS

Princess Louise, Duchess of Argyll, and a daughter of Queen Victoria, recently inaugurated two bazzars. At Seaford House, which was transformed into a vast emporium, where every conceivable kind of object could be bought, her royal highness purchased with the utmost liberality, for, as she remarked, the bazaar was organized by the Victoria Hospital Ladies' Association, of which her royal highness is president, with the object of raising 1,000 pounds sterling to endow a cot to the memory of King Edward.

Lord Arthur Hill and Lady White received the princess, who gave a most cordial and affectionate greeting to Lady Llangatock, who was in deepest mourning for her son, the late Mr. C. S. Rolls. In the yellow ballroom, paneled with the brocade, were stalls stocked with beautiful wares, including quaintly made objects from the West Indian, Egyptian, and Chinese bazaar, and curious bric-a-brac from the Argentine. Lady Arthur Hill had a stall for the sale of wickerwork from Ireland.

The Duchess of Buckingham, dressed in black with sables; Lady St. Germans, Lady Priscilla Annesley, Mrs. Ronalds, Princess Alexis Dolgorouki, Lady Vavara, Lady Mary Cecil, Lady Allen, and Lady Evelyn Gifford were among those assisting. The beautiful onyx staircase and loggia of Seaford House proved a great attraction, and Lord Howard de Walden, its owner, appeared about tea-time and was host to several friends.

From Seaford House the Duchess of Argyll went to 26 Park lane to open a sale of handwork held under the auspices of the Home Arts and Industries Association. Here Lord Brownlow conducted the duchess around the stalls. Lady Waterford was selling golf coats, motor scarfs, and sweaters made by the Curraghmore workers, and Lady Bessborough, Lady Mary Cecil, and Lady Evelyn Gifford were among those assisting. The beautiful onyx staircase and loggia of Seaford House proved a great attraction, and Lord Howard de Walden, its owner, appeared about tea-time and was host to several friends.

Queen Alexandra sent a check for £25 to the bazaar, requesting that the proceeds be used for the purchase of articles suitable for Christmas gifts, and among the articles selected for her majesty were pieces of Russian pottery, Chinese lacquerware, and Indian rugs made in Birmingham. The Duchess of Wellington, Lady Londonderry, who was accompanied by her mother, Lady Shrewsbury; Lady St. David, Mrs. Otto Beit, Lady Loveland, and Lady Talbot all bought extensively.

Thirty years ago landmarks almost innumerable existed in London, which the reader familiar with the works of Dickens might recognize as the scene of a chapter or an incident in one of his novels. The housewrecker's pick has been busy in the interval and now, after a generation of change and decay, there is a sadly diminished number of buildings which can be identified as the actual place which the master had in his mind when he weaved his romances around it. But there are, even in Central London, some of these landmarks still remaining.

Miss Plite, who, it will be remembered, introduced herself to the wards in Jarndyce thus: "I have the honor to attend court regularly. With my documents, I expect a judgment shortly. On the Day of Judgment," lived close to Lincoln's Inn. In the garden of this inn, "quite a bower in the summer time," she passed the greater part of the long vacation, being then relieved from her attendance in court. "She lived so close by that we had not time to have done but mowing her for a few moments before she was at home. Slipping us out at a little side gate, the old lady stopped most unexpectedly in a narrow back street, and some of our courtiers, passing in a hurry outside the wall of the inn, and said, 'This is my lodging. Pray walk in!'

The ground floor was a shop then, kept by Krook, dealer in marine stores. The shop, we are told, was blundered by the wall of Lincoln's Inn, intercepting the light within a couple of yards." Miss Plite lived at the top of the house, in a pretty, large room, from which she had a glimpse of the roof of Lincoln's Inn Hall. This seemed to have been her principal inducement, originally, for taking up her residence there. She could look at it, she said, in the night, especially in the moonshine.